Tuesday 8 August 2017

Dear Colleague

**Increasing demand and waiting times for endoscopy patients**

JAG is aware that there is an increasingly significant and persistent challenge with waiting times in endoscopy. This has arisen primarily from an increase in demand and has caused:

1. Challenges in endoscopy services’ ability to achieve and maintain accreditation
2. Patients to wait beyond acceptable limits for endoscopy
3. Increased pressure on the delivery of screening programmes.

JAG recognises the unprecedented strain on endoscopy services and wants to offer the right support and guidance to ensure patients continue to receive their endoscopy in a timely fashion. JAG has shown an increasing degree of flexibility and reasonable tolerance with services struggling to achieve standards on access and booking. Additionally, given the challenges described, JAG has agreed the following solutions to address these issues:

1. **Surveillance practice:** JAG is aware that with improving quality, more surveillance procedures are requested (as recommended in national guidelines). However, evidence indicates patients colonoscoped by high quality colonoscopists are less likely to subsequently have cancer, or die from cancer and therefore are less likely to need surveillance. Preliminary analysis of data from the English screening programme (where the quality of colonoscopy is very good) supports this study as it shows the chance of cancer in surveillance patients is likely to be less than the background risk.

Service leads are reminded that BSG guidance already recommends that those in the lowest risk category for polyp follow up (1-2 adenomas which are both <1cm) may be recommended to either have follow up in five years or be discharged. Services should have a process for informing patients and referrers of any change in surveillance interval.

As the risk to some patients from increased surveillance waits is low, the JAG has developed the following guidance which supports management of surveillance cases:

   For any indication, (e.g. polyp follow up; IBD surveillance; Barretts surveillance) and based on the first (or most recent) procedure being complete with high quality views:

   i. Surveillance procedure due 1 year: tolerance of 6 weeks allowed (no change in guidance)
   ii. Surveillance procedure due 1-3 years: tolerance of 3 months allowed
   iii. Surveillance procedure due >3 years: tolerance of 6 months allowed.
These tolerances have the potential to arguably make the biggest impact on waiting times and has been agreed by key stakeholders until new evidence based guidelines are published. Plans for the review of these guidelines are currently in place.

2. **Waiting time tolerances**: JAG will allow up to 2% tolerance of waiting list breaches on national targets for routine waits (98% compliance). This is in recognition that achieving the national target is only one indicator of a quality service out of many, and that there now needs to be flexibility where a service otherwise shows achievement of the other JAG standards. For the avoidance of doubt, the national targets for waiting times have not changed.

Where these tolerances are used by services (for both waiting times and surveillance practice), JAG will require sight of a clear plan to recover waiting times and address capacity issues as part of the assessment process. This guidance on tolerances will be reviewed on at least an annual basis.

3. **List validation**: evidence shows that between 20-30% of endoscopy demand is composed of surveillance procedures and that up to 30% of patients undergo surveillance procedures at incorrect intervals or where it is not indicated at all. Many services are already addressing this issue by regularly and prospectively validating lists and through other innovative initiatives. JAG encourages you to explore with your teams if any further efficiency can be made to reduce unnecessary demand and better use existing capacity. Teams should be adequately resourced to carry out robust validation.

4. **Referral criteria**: the criteria for an urgent ‘2 week non-cancer’ referral for endoscopy should be reviewed and clearly defined by services. Many referrals made under this criteria may not require an appointment within 2 weeks and so there is the potential to increase capacity. Furthermore, many trusts no longer use this category and so trusts still using it may want to consider its value and appropriateness.

5. **Post Colonoscopy Colorectal Cancers (PCCRC)**: all PCCRC should be investigated thoroughly and actions taken to prevent recurrence where possible. The requirement to perform Root Cause Analysis (RCA) on all PCCRC can change practice based on the findings of the RCA and is an effective way to use resources.

6. **Operating practices**: there is a range of known best practices for managing waiting times which have improved productivity and efficiency in services. JAG encourages you to explore with your teams how these practices can be adopted by your service.

It is ultimately for hospitals locally to determine the appropriate arrangements for each individual patient, but this must consider achieving the best clinical outcomes for patients. This includes complying where appropriate with NICE quality standards and evidence based guidelines and following a risk stratification approach as outlined above.

We ask you to work with your endoscopy clinical lead and senior management team to ensure all options for improved management of waiting times and validation of surveillance cases are being implemented. Sustaining a low wait service is a key factor in achieving and maintaining JAG accreditation and in providing high-quality and responsive care to patients.
JAG continues to provide support to our colleagues in endoscopy and we are happy to advise individual services on the above. Please contact us through the usual channels or through askjag@rcplondon.ac.uk.

Yours faithfully,

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Sent to:
- NHS trust chief executives (UK wide)
- NHS medical directors
- NHS Improvement
- Endoscopy service leads

2 This includes the professional groups represented on JAG, and the British Society of Gastroenterology (BSG).
4 See www.thejag.org.uk